



Technical Advisory Committee

AGENDA

Thursday, December 1, 2011 2:00 p.m.

NCTPA Conference Room 707 Randolph Street, Suite 100 Napa CA 94559

General Information

All materials relating to an agenda item for an open session of a regular meeting of the TAC which are provided to a majority or all of the members of the TAC by TAC members, staff or the public within 72 hours of but prior to the meeting will be available for public inspection, on and after at the time of such distribution, in the office of the Secretary of the TAC, 707 Randolph Street, Suite 100, Napa, California 94559, Monday through Friday, between the hours of 8:00 a.m. and 5:00 p.m., except for NCTPA holidays. Materials distributed to a majority or all of the members of the TAC at the meeting will be available for public inspection at the public meeting if prepared by the members of the TAC or staff and after the public meeting if prepared by some other person. Availability of materials related to agenda items for public inspection does not include materials which are exempt from public disclosure under Government Code sections 6253.5, 6254, 6254.3, 6254.7, 6254.15, 6254.16, or 6254.22.

Members of the public may speak to the TAC on any item at the time the TAC is considering the item. Please complete a Speaker's Slip, which is located on the table near the entryway, and then present the slip to the TAC Secretary. Also, members of the public are invited to address the TAC on any issue not on today's agenda under Public Comment. Speakers are limited to three minutes.

This Agenda shall be made available upon request in alternate formats to persons with a disability. Persons requesting a disability-related modification or accommodation should contact the Administrative Assistant, at (707) 259-8631 during regular business hours, at least 48 hours prior to the time of the meeting.

This Agenda may also be viewed online by visiting the NCTPA website at www.nctpa.net, click on Minutes and Agendas – TAC or go to www.nctpa.net/bod-c/adv-committees/tac.html

ITEMS

- 1. Call to Order
- 2. Approval of Meeting Minutes September 1, 2011 and October 6 & 12, 2011
- 3. Public Comment
- TAC Member and Staff Comments
- Standing
 - CalTrans Report & Map (Attachment 1 & 2)
 - CMA Report

- SB 375/Sustainable Communities Strategy
- RHNA/Subregion Formation
- Housing/SCS Methodology Committee
- Vine Trail Report
- Napa Action Committee Report
- STIP

REGULAR AGENDA ITEMS

RECOMMENDATION

6.	Transportation Sales Tax Recommendation (Paul W. Price) (Pages 8-21)	ACTION
	TAC recommend to the NCTPA Board to consider a Transportation Sales Tax Measure be placed on the November 2012 ballot.	
7.	Topics for Next Meeting o Discussion of topics for next meeting by TAC members.	DISCUSSION
8.	Approval of Next Regular Meeting Date of January 5, 2012 and Adjournment	APPROVE

TECHNICAL ADVISORY COMMITTEE DELEGATES AND ALTERNATES

Agency

Michael Throne, Delegate (Vice Chair) Brent Cooper, Delegate Richard Ramirez, Alternate Vacant, Alternate

City of American Canyon

Ken MacNab, Delegate Dan Takasugi, Delegate Derek Rayner, Alternate Erik Lundquist, Alternate

City of Calistoga

Cassandra Walker, Delegate Eric Whan, Delegate Helena Allison, Alternate Rick Tooker, Alternate

City of Napa

John Ferons, Delegate Vacant, Delegate Greg Desmond, Alternate Debra Hight, Alternate

City of St. Helena

Rick Marshall, Delegate (Chair) John McDowell, Delegate Don Ridenhour, Alternate Hillary Gitelman, Alternate

County of Napa

Graham Wadsworth, Delegate Steve Rogers, Delegate Bob Tiernan, Alternate Sandra Smith, Alternate

Town of Yountville

JoAnn Busenbark, Delegate April Dawson, Alternate

Paratransit Coordinating Council

Caltrans Report

PROJECT INITIATION DOCUMENT

EA 0A500

Pedestrian Circulation from Rio Del Mar to Eucalyptus, NAP 29-PM 1.6/1.8; In City of American Canyon

Scope: Repair curb ramps, cross walk and sidewalk

Cost Estimate: TBD

EA 0G650

Garnett Creek Bridge Replacement NAP 29-PM 39.1: In Napa County

Scope: Scour Mitigation at Garnett Creek

Cost Estimate: \$10M Capital

EA 1G430

Conn Creek Bridge Scour Mitigation NAP 128-PM R7.4: In Napa County

Scope: Repair the pier walls for scour at Conn Creek Bridge

Cost Estimate: \$5M Capital

EA 3G640

Napa River Bridge Scour Mitigation NAP 29 37.0: In City of Calistoga

Scope: Reconstruct a bridge at Napa River Bridge

Cost Estimate: \$10M Capital

ADA Curb Ramps NAP 29 and 128: In County of Napa

Scope: Update and Construct curb ramps at various locations.

Cost Estimate: \$1.5M Capital

ENVIRONMENTAL

EA 28120

Soscol Flyover NAP 221 PM 0.0/0.7 NAP 29 PM 5.0/7.1; In Napa County

Scope: Flyover Structure at SR 221/29/12, Alternative 5 Option 2

Cost Estimate: \$35M Construction Capital Schedule **DED** 11/2011 **PAED** 4/2012

EA 2A320

Sarco Creek NAP 121-PM 9.3/9.5; In Napa County Near City of Napa

Scope: Bridge replacement at Sarco Creek Cost Estimate: \$8M Construction Capital

Schedule: PAED 4/2012 **PSE** 12/2013 **RWC** 4/2014 RTL 4/2014 CCA 12/2018

EA 4A090

Troutdale Creek NAP 29-PM 47.0/47.2; In Napa County

Scope: Bridge replacement at Troutdate Creek Cost Estimate: \$17M Construction Capital

Schedule: PAED 4/2012 **PSE** 11/2013 RWC 03/2014 RTL 4/2014 CCA 05/2017

PID (Project Initiation Document)

PAED (Project Approval/ Environmental Document)

RWC (Right of Way Certification)

ADV (Advertise Contract)

PSR (Project Study Report)

RTL (Ready to List)

BO (Bid Open)

DED (Draft Environmental Document) PSE (Plans, Specifications, and Estimate) **CCA** (Construction Contract Acceptance)

AWD (Award Contract)

DESIGN

EA 4C351

Pavement Repair NAP 128 PM 4.0/4.6 Minor A; In City of Calistoga

Scope: Pavement Resurfacing and culvert repair from High Street to Lincoln Avenue

Cost Estimate: \$700K Construction Capital

Schedule: PAED 8/14/09 **PSE** 8/11/11 **RWC** 1/6/11 RTL 9/30/11 CCA 12/2012

EA 0G530

Pavement Maintenance NAP 29-PM 36.9/38.1; In Calistoga

Scope: Pavement resurfacing with asphalt from SR 128 Junction to Silverado Trail

Cost Estimate: \$1M Construction Capital

Schedule: PAED 9/20/11 PSE 9/30/11 **RWC** 9/13/11 **RTL** 9/30/11 CCA 12/2012

EA 2E430

Pavement Repair NAP 29 PM 24.6/35.6; In Napa County

Scope: Pavement Digouts from SR 128 Junction to Diamond Mountain Creek

Cost Estimate: \$960K Construction Capital

Schedule: PAED 10/14/11 PSE 9/21/11 **RWC** 8/15/11 **RTL** 12/2011 CCA 5/2013

EA 2E580

Pavement Repair NAP 128 PM 19.1/34.2; In Napa County

Scope: Pavement Digouts from Knoxville Road to the County Line

Cost Estimate: \$1.4M Construction Capital

PSE 10/15/11 RWC 10/15/11 RTL 12/2011 Schedule: PAED 9/1/11 CCA 3/2013

EA 2E650

Pavement Repair NAP 121 PM 9.4/22.0; In Napa County

Scope: Place rubberized Bonded Wearing Course from Trancas Street to the County Line

Cost Estimate: \$3.2M Construction Capital

Schedule: PAED 10/3/11 **RWC** 12/2011 **RTL** 1/2012 PSE 11/2011 CCA 5/2013

EA 4S020

Storm Damage NAP 29 PM 41.0; In Napa County

Scope: Reconstruct slope and replace culvert, 1.6 miles north of Tubbs Lane,

Cost Estimate: \$2.4M Construction Capital

Schedule: PAED 8/2/10 **PSE** 4/2012 **RWC** 6/2012 RTL 6/2012 CCA 11/2017

EA 4S030

Storm Damage NAP 128 PM 10.3; In Napa County near Lake Hennessy

Scope: Construct sheet pile wall at 2.8 miles east of Silverado Trail

Cost Estimate: \$1.3M Construction Capital

Schedule: PAED 8/2/10 **PSE** 2/2012 **RWC** 5/2012 RTL 5/2012 CCA 10/2017

EA 2A110

Capell Creek NAP 121-PM 20.2/20.4; In Napa County

Scope: Bridge replacement at Capell Creek Cost Estimate: \$5M Construction Capital

Schedule: PAED 6/22/11 PSE 9/2012 **RWC** 10/2012 **RTL** 12/2012 CCA 08/2015

PID (Project Initiation Document)

PSR (Project Study Report)

PAED (Project Approval/ Environmental Document)

RWC (Right of Way Certification) RTL (Ready to List)

ADV (Advertise Contract) BO (Bid Open)

DED (Draft Environmental Document) PSE (Plans, Specifications, and Estimate) **CCA** (Construction Contract Acceptance) AWD (Award Contract)

EA 25940

Channelization NAP 29-PM 25.5/28.4; In and Near City of St. Helena

Scope: Left-turn channelization and pavement rehabilitation from Mee Lane to Charter Oak Avenue

Cost Estimate: \$24M Construction Capital

Schedule: PAED 6/29/07 PSE 2/28/11 RWC 06/2014 RTL 06/2014 CCA 06/2016

EA 20940

Tulucay Creek Bridge NAP 121-PM 6.1/6.2; In City of Napa

Scope: Bridge Replacement

Cost Estimate: \$5.9M Construction Capital

Schedule: PAED 1/30/04 PSE Delayed RWC Delayed RTL Delayed **CCA** Delayed

CONSTRUCTION

EA 4442A

Duhig Landscape Nap 12-PM 0.3/2.0 On route 121; in Napa County

Scope: Mitigation and tree Planting from 0 5km North of Sonoma County line to Duhig Road

Cost Estimate: \$920K Construction Capital

RTL 11/10/10 **ADV** 6/6/11 Schedule: PAED 8/26/05 **BO** 8/30/11 CCA 4//15

4 bids received on 8/30/11, Evaluating for recommendation to award.

EA 2A541 ADA Vista Point NAP 29 PM 7.1; In Napa County near City of Napa

Scope: Upgrade the Vista Point to meet the latest ADA (American with Disability Act) at Grape Crusher Statute

Cost Estimate: \$360K Construction Capital

Schedule: PAED 3/30/07 RTL 12/17/09 AWD 6/24/10 (Fieldstone Construction) CCA 4/2012

EA 4C140

Pavement Repair NAP 29 PM 38.1/48.6; In Napa County

Scope: Overlay pavement with dense graded and open graded asphalt from 0.2 mile north of Silverado Trail to County Line.

Cost Estimate: \$6.2M Construction Capital

Schedule: PAED 3/27/08 RTL 8/3/10 **ADV** 12/6/10 AWD 2/15/11 (MCK services) CCA 12/2011

EA 2E100

Pavement Repair NAP 128 PM 7.4/19.1; In Napa County

Scope: Pavement resurfacing from Silverado Trail to Knoxville Road.

Cost Estimate: \$2.2M Construction Capital

Schedule: PAED 3/18/10 **RTL** 2/11 **ADV** 3/28/11 AWD 6/3/11 (Winsor Fuel Co.) CCA 5/2012

EA 2E130

Pavement Repair NAP 29 PM 11.0/12.5; In City of Napa

Scope: Pavement resurfacing with asphalt from 0.3 mile north of Old Sonoma to 0.5 mile north of Lincoln Ave

Cost Estimate: \$1.2M Construction Capital

Schedule: **PAED** 5/11/10 **RTL** 2/11 **ADV** 3/28/11 **AWD** 6/9/11(Ghillotti Bros) CCA 12/2011

EA 26413

Jameson Canyon NAP 12-PM 0.2/3.3,; In Napa County

Scope: Jameson Canyon: Widen 2 lane to 4 lanes, construct a concrete median from SR 29 to the County Line.

Cost Estimate: \$30M Construction Capital)

Schedule: PAED 1/31/08 RTL 12/1/2010 **ADV** 10/17/11 **BO** 12/6/11 CCA 12/2013

PID (Project Initiation Document)

PSR (Project Study Report)

PAED (Project Approval/ Environmental Document)

RWC (Right of Way Certification) RTL (Ready to List)

ADV (Advertise Contract) BO (Bid Open)

DED (Draft Environmental Document) PSE (Plans, Specifications, and Estimate) **CCA** (Construction Contract Acceptance) AWD (Award Contract)

6

EA 26414

Jameson Canyon SOL 12-PM 0.0/2.6; In Solano County

Scope: Jameson Canyon: Widen 2 lane to 4 lanes, construct a concrete median from the County Line to Red Top.

Cost Estimate: \$61M Construction Capital)

Schedule: PAED 1/31/08 RTL 12/1/2010 **ADV** 10/16/11 **BO** 12/13/11 **CCA** 12/2014

ACTION ITEMS:

Surface Repair on SR 29 near Green Island.

Potholes along Southbound Onramps at SR 29 at Imola Avenue

PID (Project Initiation Document) PAED (Project Approval/ Environmental Document)

RWC (Right of Way Certification)

ADV (Advertise Contract)

PSR (Project Study Report)

RTL (Ready to List) BO (Bid Open)

DED (Draft Environmental Document) **PSE** (Plans, Specifications, and Estimate) **CCA** (Construction Contract Acceptance) AWD (Award Contract)



December 1, 2011
TAC Agenda Item 6
Continued From: NEW
Action Requested: ACTION

NAPA COUNTY TRANSPORTATION AND PLANNING AGENCY TAC Agenda Letter

TO:

Technical Advisory Committee (TAC)

FROM:

Paul W. Price, Executive Director

REPORT BY:

Paul W. Price, Executive Director

(707) 259-8634 / Email: pprice@nctpa.net

SUBJECT:

Transportation Sales Tax Recommendation

RECOMMENDATION

That the TAC make a recommendation to the NCTPA Board on consideration of a Transportation Sales Tax measure for the November 2012 ballot. Attached is the Napa Action Committee's recommendation for consideration.

EXECUTIVE SUMMARY

Over the past several months a NCTPA Board appointed committee (the Napa Action Committee) has been considering possible recommendations to the NCTPA Board in consideration of some manner of a transportation infrastructure tax. The committee has developed a recommendation for consideration. The TAC appointed two of its' members to the committee, Eric Whan and Michael Throne.

FISCAL IMPACT

Is there a Fiscal Impact? Yes. The proposed action would require an investment in information and ballot preparation. The measure, if passed, would generate approximately \$11.4 million per year in today's dollars.

BACKGROUND AND DISCUSSION

The Napa Action Committee (NAC) has been meeting over the past several months to see if there is a general agreement with our regional stakeholders on the need, timing, amount, and duration of a transportation infrastructure tax of some sort. The NAC is comprised of the following stakeholders:

Michelle Benvento

Napa Wine Growers Leon Brauning, Vice Chair

Napa County Taxpayers Association Keith Caldwell **BOS & NCTPA** Volker Eisele Napa Farm Bureau

Ryan Gregory Napa Chamber of Commerce

Gerardo Martin Napa County Hispanic Chamber of Commerce

Chuck McMinn Napa Valley Vine Trail Coalition

Tony Norris/Carol Kunze Sierra Club

Celine Regalia Napa Valley Hospice & Adult Day Services

Cynthia Saucerman Yountville Chamber of Commerce

Anne Steinhauer Napa Valley Vintners Ed Shenk Hispanic Network

Michael Throne City of American Canyon (NCTPA TAC)

Eric Whan City of Napa (NCTPA TAC)

After several hours of meetings and discussions, the NAC ultimately made a recommendation that the region consider a ½ % sales tax measure that would run for 25-years and take affect at the expiration of the flood control measure. Further, the NAC recommended that the measure be 90% for LSR maintenance and 10% for Senior Citizen Vine bus pass by-down, bicycle and pedestrian projects, and safe routes to schools and safe routes to transit projects. No more than 1% would be used for administration (please see attachment 1 for their complete recommendation).

The NAC did not take action on the specific allocation to each jurisdiction. For reference, staff has attached the 2008 distribution methodology for your information in attachment 2. That methodology will require some manner of reaffirmation by the TAC and Board over the course of the next few months as we develop an expenditure plan for consideration.

SUPPORTING DOCUMENTS

Attachments:

- (1) Napa Action Committee Recommendation
- (2) 2008 Distribution Methodology
- (3) MTC LSR 28-Year Capital Needs Assessment
- (4) Current Jurisdictional LSR Expenditures
- (5) History of Flood Control Sales Tax Generation

Draft Transportation Infrastructure Funding Consideration Presented by the Napa Action Committee For Discussion Only November 2011

The Napa Action Committee recommends to the NCTPA Board the following Transportation Infrastructure Sale Tax Consideration:

a. ½ % Sales tax for 25 years to take effect upon the expiration of the Napa Flood Control Measure.

Allocation Recommendations

- 1. 90% of the funds to be spent on existing Local Streets and Roads (LSR) maintenance within a jurisdiction to achieve and maintains a PCI of 75.
 - a. Funding allocations to the jurisdictions would be based on the population/road miles formula developed for the 2008 measure and recalibrated to 2010 census
 - b. After achieving and maintaining a PCI of 75 a jurisdiction, with a 'life cycle' replacement plan and approval of the Board, can apply funds in excess of the amount needed to maintain a PCI of 75 to identified regional congestion relief projects as approved by the Board
- 2. 10% of the funds will go to alternative transportation projects as approved by the Board exclusively in the areas of:
 - a. Senior Citizen Fixed Route Transit pass buy down (up to 75% off regular pass price).
 - b. Safe routes to Schools/Safe Routes to Transit projects
 - c. Pedestrian projects.
 - d. Bicycle elements as identified in the approved Napa County Bicycle Plan
- 3. At least 99% of project funding will be used for direct project design and construction costs. Actual cost for project administration not to exceed 1% of annual revenues.

Distribution Options -- April 2008

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Distribution of 70% of \$620 million (=\$434,500,000) (in 1,000s)

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Base Data For Distribution Options - Revised for 30 year need and PCI target of 71

Jurisdiction	 Option 1 TC 30 Yr Need avement Need	(PC	Option 2 0171) 01/28/08 Total Need	Option 3 Population Jan-07	Option 4 Lane Miles 2000	Sa	Option 5 les Tax Source 2006-07
County of Napa American Canyon Calistoga Napa St. Helena Yountville	\$ 427,713,602 42,744,038 13,520,386 308,645,977 32,426,473 7,840,396	\$	469,913,868 85,310,523 27,060,209 403,776,109 45,410,081 14,421,236	28,356 16,031 5,302 76,997 5,993 3,290	888.0 96.0 28.0 451.0 51.0	\$	6,322,581 1,473,476 659,404 11,157,473 2,278,916 552,455
Total	\$ 832,890,872	\$	1,045,892,026	135,969	1,530.0	\$	22,444,305

Base Data Percentages For Distribution Options

turio di otio o	Option 1 MTC 30 Yr Need (F		Option 3 Population	Option 4 Lane Miles	Option 5 Sales Tax Source	Options 2-5 Averaged
Jurisdiction	Pavement Need	Total Need	Jan-07	2000	2006-07	Equally
County of Napa	51%	45%	21%	58%	28%	38%
American Canyon	5%	8%	12%	6%	7%	8%
Calistoga	2%	3%	4%	2%	3%	3%
Napa	37%	39%	57%	29%	50%	44%
St. Helena	4%	4%	4%	3%	10%	6%
Yountville	1%	1%	2%	1%	2%	2%
Total	100%	100%	100%	100%	100%	100%

Distribution of 30 yr 1/2¢ sales tax estimated at \$434,500,000 by Option

Jurisdiction	 Option 1 TC 30 Yr (PCI 7 avement Need	1) N	Option 2 leed 01/28/08 Total Need	-	Option 3 Population Jan-07	Option 4 Road Miles 2000	Sa	Option 5 les Tax Source 2006-07	Options 2-5 Averaged Equally
County of Napa American Canyon Calistoga Napa St. Helena Yountville	\$ 223,128,343 22,298,581 7,053,274 161,013,503 16,916,145 4,090,154	\$	195,218,599 35,440,965 11,241,754 167,742,668 18,864,930 5,991,084	\$	90,613,905 51,228,365 16,942,972 246,050,177 19,151,119 10,513,463	\$ 252,180,392 27,262,745 7,951,634 128,078,105 14,483,333 4,543,791	\$	122,399,043 28,525,068 12,765,423 215,997,868 44,117,606 10,694,994	\$ 165,102,985 35,614,286 12,225,446 189,467,204 24,154,247 7,935,833
Total	\$ 434,500,000	\$	434,500,000	\$	434,500,000	\$ 	\$	434,500,000	\$ 434,500,000

Distribution as Proposed in the 2006 Ballot

	As Proposed	
	in the	
Jurisdiction	2006 Ballot	
County of Napa	\$ 139,380,000	39.09%
American Canyon	9,850,000	2.76%
Calistoga	10,510,000	2.95%
Napa	158,030,000	44.32%
St. Helena	31,500,000	8.83%
Yountville	 7,330,000	2.06%
Total	\$ 356,600,000	100.00%

Distribution Options -- April 2008

				Option 1 Based on			Option 2	Option 3	Option 4	
Jurisdiction		MTC 25-Year Mair Total Need	nten: Pa	enance Needs a	MTC 25-Year Maintenance Needs as of January 28, 2008 Total Need Pavement Need Non-Pavement Need	08 eed	Population Jan. 2007	Road Miles in 2000	Sales Tax	
County of Napa	€9	577,470,923	↔	436,639,978	\$ 140,830,945	945	28.356	449 9	A 6 300 581	
American Canyon		86,290,183		50,757,920	35,532,263	,263	16,031	28.0		
Calistoga		25,802,978		14,051,243	11,751,735	.735	5,302	16.7	659 404	
Napa		504,322,869		333,661,174	170,661,694	694	76,997	208.6	11 157 473	
St. Helena		45,189,784		31,906,467	13.283.317	317	5 993	20.5	0.74,101,11	
Yountville		15,541,854		8,249,662	7,292,193	,193	3,290	6.8	552,455	
County Total Need	₩	1,254,618,591	↔	875,266,444	\$ 379,352,147	,147	135,969	734.1	\$22,444,305	
Distribution by %										
Jurisdiction		MTC 25-Year Main Total Need	nten: Pav	Based on enance Needs as Pavement Need	Based on Maintenance Needs as of January 28, 2008 Total Need Pavement Need Non-Pavement Need	08 eed	Based on Population Jan. 2007	Based on Road Miles in 2000	Based on Sales Tax in 2006-07	
County of Napa		46%		20%		37%	21%	61%	%C 8C	
American Canyon		%2		%9		%6	12%	4%	8 8 8 8 8	
Calistoga		2%		2%		%8	707	%6	800	
Napa		40%		38%		45%	70/4	0/7	7.3%	
St. Helena		4%		707		2 3	2 2	20.70	57.7%	
Yountville		1%		767		8 9	%4%	3%	10.2%	
		-		° -		%7	%7	1%	2.5%	
County Total Need		100%		100%		100%	100%	100%	100.0%	
Distribution of 70%	% of	70% of \$620 million (=\$434,500 <u>,</u> 000) (in 1,000s)	34,50	0,000) (in 1,0)00s)					
		MTC 25-Year Main	tena	Based on nce Needs as	Based on MTC 25-Year Maintenance Needs as of January 28, 2008	86	Based on Population	Based on	Based on	
Jurisdiction		Total Need	Pav	Pavement Need	Non-Pavement Need	eed	Jan. 2007	in 2000	in 2006-07	
County of Napa	↔	199,990	€9	216,757	\$ 161,	161,304	\$ 90,614	\$ 266,287	\$ 122,399	
Calistona		49,004		/8L'C7	40,	40,698	51,228	16,573	28,525	
Nana		α, α, α δ, α, α		6,975	13,	13,460	16,943	9,884	12,765	
iaja + Lolono		/69,4/1		165,636	195,471	471	246,050	123,466	215,998	
ot. neiena Veintaile		15,650		15,839	15,	15,214	19,151	14,264	44,118	
a con it will the		5,382		4,095	ထ်	8,352	10,513	4,025	10,695	
County Total Need	↔	434,500	↔	434.500	\$ 434 500		434 500	4 134 500	A24 A	
								454,500	454,500	

Option 1 -- 2008 1/2 cent sales tax MTC Need

MTC 25-Year Maintenance Needs as of January 28,2008 Jurisdiction		Total Need	Pavement Nee	d Non-	Pavement Need Non-Pavement Need
County of Napa American Canyon Calistoga Napa St. Helena Yountville	\$ \$ \$ \$ \$ \$ \$ \$	577,470,923 86,290,183 25,802,978 504,322,869 45,189,784 15,541,854	\$ 436,639,978 \$ 50,757,920 \$ 14,051,243 \$ 333,661,174 \$ 31,906,467 \$ 8,249,662	\$ \$ \$ \$ \$ \$ \$ \$	140,830,945 35,532,263 11,751,735 170,661,694 13,283,317 7,292,193
County Total Need	€	1,254,618,591	\$ 875,266,444	↔	379,352,147
Distribution by % Jurisdiction		Total Need	Pavement Nee	-Non-	Pavement Need Non-Pavement Need
County of Napa American Canyon Calistoga Napa St. Helena Yountville		46% 77% 804 804 804 804 804 804 804 804 804 804	50% 6% 38% 4%%	2 2 2 2 2 4	37% 9% 3% 45%
County Total Need		100%	100%	·	100%
Distribution of 70% of \$620 million (=\$434,500) Jurisdiction		Total Need	Pavement Need		Non-Pavement Need
County of Napa American Canyon Calistoga	& & &	199,990 29,884 8,936	\$ 216,757 \$ 25,197 \$ 6,975	69 69 69	161,304 40,698 13.460
Napa St. Helena Yountville	69 69 69	174,657 15,650 5,382	9 +		195,471
County Total Need	· 49 49	434,500	43		2,532 - 434,500

2008 1/2 cent sales tax MTC Need

MTS Non- Pavement Shortfall		\$ 73,000,000			
MTS Pavement Shortfall		\$ 361,000,000 \$ 289,000,000			
MTS Shortfall		\$ 361,000,000			
Total Shortfall		\$ 851,618,591			
Total Revenue		\$ 403,000,000			
avement Need	140,830,945 35,532,263 11,751,735 170,661,694 13,283,317 7,292,193	379,352,147	avement Need	37% 9% 8.0 45% 7% 8.2	100%
Pavement Need Non-Pavement Need	\$ 436,639,978 \$ 50,757,920 \$ \$ 14,051,243 \$ \$ 333,661,174 \$ \$ \$ 31,906,467 \$ \$ \$ 8,249,662 \$	\$ 875,266,444 \$	Pavement Need Non-Pavement Need	50% 6% 2% 38% 4%	100%
Total Need	\$ 577,470,923 \$ 86,290,183 \$ 25,802,978 \$ 504,322,869 \$ 45,189,784 \$ 15,541,854	\$ 1,254,618,591	Total Need F	46% 7% 20% 40% 4 %	100%
Jurisdiction	County of Napa American Canyon Calistoga Napa St. Helena Yountville	County Total Need	Jurisdiction	County of Napa American Canyon Calistoga Napa St. Helena Yountville	County Total Need

DRAFT

Local Street and Road 28-Year Capital Maintenance Needs and Revenue Assessment October 2011

For Plan Bay Area, Metropolitan Transportation Commission (MTC) staff evaluated how much funding is needed for preservation of the local street and road (LS&R) system over the 28-year plan period (Fiscal Years 2013 to 2040). System preservation consists of activities that extend the useful life of the roadway asset by five or more years. This category can be further broken down into preservation for pavements and non-pavement assets (sidewalks, storm drains, traffic signals, curb and gutter, etc.). It is important to note that system preservation needs do not include the cost of "operations" which consist of routine maintenance such as pothole filling, street sweeping and striping, as well as overhead expenses.

The system preservation needs were calculated for two different "condition level" scenarios in order to better inform future trade-off discussions related to Plan Bay Area.

- 1.) Maintain Existing PCI Local jurisdictions maintain the existing pavement condition index (PCI) but deferred maintenance costs are allowed to grow.
- 2.) State of Good Repair The LS&R system reaches the target condition level, a PCI of 75, within the first ten years and is maintained at that level for the duration of the Plan period

This memo outlines the results of the LS&R system preservation (pavement and non-pavement) needs scenario projections and the methods used in their calculation.

The detailed projections for both scenarios can be found in Attachment A to this memo. To maintain existing PCI conditions, approximately \$32 billion is needed, and to reach the target PCI of 75 for pavement, with a corresponding condition level for non-pavement assets, an investment of \$43 billion is needed over the next 28 years.

Draft 28-Year Plan Bay Area LS&R Capital Needs and Revenues (In Millions)

Jurisidiction	Ava	evenues ailable for ital Needs*	Ne	Total Capital eeds - Maintain Existing PCI Scenario	otal Capital Needs State of Good Repair Scenario	emaining Capital eeds - Maintain Existing PCI Scenario	N	maining Capita eeds - State of Good Repair Scenario
Alameda	\$	1,962	\$	5,483	\$ 7,798	\$ 3,521	\$	5,830
Contra Costa	\$	2,848	\$	4,506	\$ 5,786	\$ 1,657	\$	2,871
Marin	\$	445	\$	1,013	\$ 210	\$ 569	\$	210
Napa	\$	398	\$	922	\$ 1,516	\$ 524	\$	1,115
San Francisco	\$	2,228	\$	3,344	\$ 4,778	\$ 1,116	\$	2,550
San Mateo	\$	1,286	\$	3,055	\$ 3,913	\$ 1,769	\$	2,545
Santa Clara	\$	3,037	\$	8,325	\$ 10,894	\$ 5,288	\$	7,857
Solano	\$	840	\$	2,214	\$ 3,195	\$ 1,375	\$	2,355
Sonoma	\$	994	\$	2,978	\$ 5,018	\$ 1,984	\$	4,023
REGION	\$	14,037	\$	31,839	\$ 43,107	\$ 17,802	\$	29,357

^{*}Revenues include committed sourches such as gas taxes, sales taxes and other local revenues, and are net of revenues needed for operations.

Needs Methodology

In November, 2010, MTC staff surveyed all 109 local jurisdictions for information on pavement treatment unit costs, non-pavement asset inventories and revenues available for LS&R capital maintenance and operation activities. Survey information, combined with condition, inventory and cost data derived from jurisdiction's StreetSaver® pavement management system databases, is used to calculate the long-range LS&R needs and revenues.

Pavement Need

Maintain Current PCI Scenario:

For this scenario, staff utilized StreetSaver®'s "Target-PCI Driven" module to determine the needs over the 28-year plan period. With the Target-Driven scenario calculation, the pavement network is maintained at the desired state (in this case the current/existing PCI for each jurisdiction) at the minimum cost, while identifying the best combination of projects to maximize treatment effectiveness. The timing of applying treatments makes a significant difference in future investment needs. Each jurisdiction's target PCI was set to remain at the current level over the 28-year plan period. The costs were escalated at a 2.2% annual growth rate, consistent with the inflation rate that is assumed for Plan Bay Area. The 28-year total pavement need for each jurisdiction was then summed at the county level.

State of Good Repair Scenario:

The optimal scenario represents the cost of attaining the regional goal of a PCI of 75. To calculate this need, StreetSaver® was used to determine how much funding would be needed for each jurisdiction to reach a PCI of 75 within the first ten years of the analysis period, and then to maintain that PCI level for the duration of the 28 years. Maintenance costs were escalated at a 2.2% annual growth rate.

Non-Pavement Need

To estimate the Non-Pavement needs on the LS&R system, MTC used a prediction model developed by Nichols Consulting Engineers (NCE) that uses information provided by local jurisdictions on non-pavement asset inventory and useful life to estimate long term costs to maintain non-pavement assets. NCE determined that replacement costs can be predicted by the inventory of two non-pavement assets - curb and gutter and streetlights. The total regional non-pavement asset replacement cost is then divided by the average useful life for each of the major non-pavement asset groups – storm drains, sidewalks, curb & gutter, street signs and street lights – in order to estimate an annual preservation cost. The regional totals are then divided into city non-pavement need and county non-pavement need. The city need is distributed across all jurisdictions based on relative population share and the county need is distributed across the unincorporated jurisdictions based on total lane mileage. San Francisco was considered as a city only.

Since the model only provides a total non-pavement need under an "unconstrained" scenario (assumes there are revenues available to meet required needs and deferred maintenance is not a factor) a ratio of unconstrained pavement to non-pavement need was calculated, by jurisdiction, and applied to the pavement need in both scenarios in order to estimate the corresponding non-pavement needs for each.

Revenues

Information derived from a recent survey of all Bay Area jurisdictions was used to determine revenues for LS&R maintenance derived from local and county sources, as well as to determine the categorical split—pavement maintenance, non-pavement, operations and new construction—by which each jurisdiction expends revenues available for LS&R maintenance.

For the local and county generated revenue sources, an annual average was determined based on five years worth of each jurisdiction's budget data. In order to generate the annual average, only the values within one standard deviation were taken into account. This helps to eliminate any one-time spikes or severe reductions in funding. The annual average was then grown over the 28-year period. The growth rate used for locally generated revenue was 2.2% (based on the assumed inflation rate for Plan Bay Area) and the growth rate used for countywide sales tax measure revenue was based on information provided by the county sales tax authorities.

Projections of revenue for state gas tax subvention and AB 105 were prepared by MTC. The nominal growth rate for gas tax revenue averages about 1.2% annually, and for AB 105 funding, about 5% annually.

Jurisidiction	Rev	venues for Capital Needs	Ľ	avement Needs		Pavement Needs	Тс	otal Capital Needs	Re	emaining Pavement Needs	1	emaining Non- evement Needs		Total Remaining Capital Needs
County of Alameda	\$	238,379,938	\$	335,862,356	\$	94,615,144	\$	430,477,500	\$	149,876,218	Ś	42,221,344	5	192,097,562
Alameda	\$	75,765,304	\$	110,141,749	\$	149,231,942	\$	259,373,691	\$	77,968,389	Ś	105,639,998	-	183,608,38
Albany	. \$	36,993,167	\$	17,581,285	\$	33,684,002	\$	51,265,286	\$	4,894,583	5	9,377,536	<u> </u>	14,272,119
8erkeley	. \$	247,118,127	\$	123,729,649	\$	213,963,961	\$	337,693,610	\$	33,186,511	5	57,388,972		
Dublin	\$	49,458,205	\$	91,969,681	\$	96,615,161	\$	188,584,841	Ś	67,849,739	3	71,276,897	÷	90,575,483
Emeryville	\$	40,887,117	\$	20,648,219	\$	20,238,898	\$	40,887,117	Ś	07,042,733	ć	71,270,037	7	139,126,636
Fremont	\$	281,602,958	\$	364,563,646	\$	431,668,170	\$	796,231,816	÷	235,628,581	č	279,000,278	3	
Hayward	\$	303,780,463	\$	211,720,162	\$	302,987,803	Ś	514,707,966		86,762,996	ć		\$	514,628,858
Livermore	\$	107,651,574	\$	251,296,437	\$	168,829,655	Ś	420,126,091	<u> </u>	186,905,156	<u> </u>		Ş.,	210,927,502
Newark	\$	31,892,946	\$	95,571,028	\$	87,826,567	Ś	183,397,595	⊢÷-	78,951,171	2	125,569,361	3	312,474,517
Dakland	\$	232,044,323	\$	466,591,950	Ś	852,273,914	Ś	1,318,865,864	ć	384,498,679	2		\$	151,504,648
Piedmont	\$	41,607,116	Ś	23,889,518		22,287,129	5	46,176,647	÷		\$	702,322,862	\$	1,086,821,541
Pleasanton	\$		\$	190,457,876		139,934,754	~	330,392,630	2	2,364,050	3	2,205,481	\$	4,569,531
an Leandro	Ś		\$	114,041,894	Š	164,616,434	ž	278,658,328	-	143,966,929	\$	105,776,549	\$	249,743,478
Jnion City	Ś	37,767,454	_		Ś	148,529,409	÷-		\$	50,157,361	\$		\$	122,558,175
COUNTY TOTAL	14	1,961,697,998	÷	2,555,372,471	-		,	285,836,431	\$	119,164,700		128,904,277	\$	248,068,978
- COLLEGE	- '	1,301,037,336	*	2,333,372,471	÷.	2,927,302,943	\$	5,482,675,414	\$	1,622,175,064	\$	1,898,802,352	\$	3,520,977,416

Jurisidiction	enues for Capital Needs	Total Pavement Nee	To	tal Non-Pavement Need	То	tal Capital Needs	R	Remaining Pavement Needs		Remaining Non- Pavement Needs		Total Remaining Capital Needs
County of Contra Costa	\$ 262,041,588	\$ 452,928,242	2 \$	132,508,000	\$	585,436,243	\$	250,197,309	Ś	73,197,346	4	323,394,655
Antioch	\$ 342,876,417	\$ 235,863,969	9 \$	202,507,720	\$	438,371,688	\$		÷	44,114,458	-	95,495,271
8rentwood	\$ 132,169,692	\$ 176,401,755	5 \$	103,879,949	\$	280,281,704	\$	93,217,711	÷		Ś	148,112,012
Clayton	\$ 20,700,953	\$ 36,337,652	2 \$	21,693,439	\$	58,031,091	15				Š	37,330,137
Concord	\$ 523,355,893	\$ 280,334,760	\$	249,080,735	\$	529,415,495	\$			2,850,937	5	6,059,602
Danville	\$ 109,900,049		3 \$	86,231,519	\$	197,673,102	\$		÷	38,289,497	s	87,773,053
El Cerrito	\$ 28,653,552	\$ 43,067,945	5 \$	46,834,239	\$	89,902,185	\$		÷		S	61,248,633
Hercules	\$ 27,244,467	, , , , , , , , , , , , , , , , , , , ,	L \$	48,866,639	\$	129,203,889	\$		+-	38,562,417	Ś	101,959,422
Lafayette	\$ 39,989,012	\$ 63,907,877	7 \$	48,172,021	\$	112,079,898	\$		-	30,984,715	Ś	72,090,886
Martinez	\$ 100,672,717	\$ 72,287,569	\$	72,554,877	\$	144,842,445	S	22,044,106	-	22,125,622	Ś	
Moraga	\$ 23,606,241	\$ 38,204,510	\$	32,320,493	\$	70,525,003	\$	25,416,636	-	21,502,127	Ś	44,169,728
Oakley	\$ 56,746,214	\$ 82,265,936	\$	70,542,267	\$	152,808,203	Ś	51,716,003	Š	44,345,986	Ċ	46,918,763 96,061,989
Orinda*	\$ 68,988,067	\$ 33,631,838	\$	35,356,229	\$	68,988,067	\$		Š	44,545,580	è	90,001,989
Pinole	\$ 22,234,730	\$ 46,290,535	\$	38,698,705	\$	84,989,239	<u> </u>	34,180,089	4	28,574,420	s	63.754.500
Pittsburg	\$ 199,256,508	\$ 119,824,964	\$	128,567,566	\$	248,392,530	-	23,703,298	<u> </u>	25,432,725	Ś	62,754,509
Pleasant Hill	\$ 77,912,633	\$ 67,526,250	\$	66,976,168	\$	134,502,418		28,410,612	<u> </u>	28,179,173	è	49,136,023
Richmond	\$ 375,227,076	\$ 217,039,227	\$	209,038,312	\$		\$	25,902,668	<u> </u>	24,947,794	Ś	56,589,785
San Pablo	\$ 52,567,584	\$ 38,570,120	\$	63,586,197	\$	102,156,317	\$	18,722,712	÷	30,866,020	÷.	50,850,463
San Ramon*	\$ 274,165,655	\$ 145,809,838	\$	128,355,816	\$	274,165,655	÷	10,722,712	Ť	30,860,020	2	49,588,732
Walnut Creek	\$ 110,171,878	\$ 246,275,252	\$	131,767,556	\$	378,042,808		174,503,997	5	93,366,934	-	267 870 024
COUNTY TOTAL	\$ 2,848,480,927	\$ 2,588,347,072	\$	1,917,538,448	\$	4,505,885,520	\$		\$	648,096,657	\$	267,870,931 1,657,404,593

Jurisidiction	Rev	enues for Capital Needs	Total Pavement Need	Total Non-Pavement Need	Total	Capital Needs	Remaining Pavement Needs	Remaining Non- Pavement Needs		Total Remaining Capital Needs
County of Marin*	\$	124,465,513	\$ 40,713,968	\$ 84,033,464	\$	124,747,431	\$ 92,010	\$ 189,908	ė	201.010
8elvedere	. \$	5,766,655	\$ 12,781,180	\$ 4,304,254	\$	17,085,434	/		+	281,918
Corte Madera	\$	10,696,571	\$ 24,775,763	\$ 19,425,543	\$	44,201,305	-/1-//	.,,	<u> </u>	11,318,779
Fairfax	\$	8,968,647	\$ 23,278,657	\$ 14,826,423	\$	38,105,080	,,,	\$ 11,336,784	-	33,504,735
Larkspur	\$	13,863,748	\$ 17,769,540	\$ 24,535,236	Ś	42,304,776			÷	29,136,433
Mill Valley	\$	60,589,418	\$ 52,602,628		Ś	80,593,141			<u> </u>	28,441,029
Novato	\$	107,778,273	\$ 146,829,291		Ś	252,421,047	,,		3	20,003,723
Ross	\$	8,133,671	\$ 9,705,891			14,498,950	- 1,200,002		3	144,642,773
San Anselmo	\$	20,735,876	\$ 15,051,358		Ś	40,271,317	.,,,	-,,	<u> </u>	6,365,279
San Rafael	\$	49,542,862	\$ 181,660,458	\$ 116,406,812	4	298,067,270			-	19,535,441
Sausalito	\$	8,152,541			Ě	22,123,776				248,524,408
Tiburon	Ś	26,038,342		\$ 17,810,705		39,006,615		,,	\$	13,971,236
COUNTY TOTAL	\$	444,732,116	\$ 553,456,183				7-17-11	-77100	\$	12,968,273
	· · ·	+++,/32,110	÷ 555,430,183	\$ 459,969,958	5	1,013,426,141	\$ 328,831,608	\$ 239,862,417	Ś	568,694,025

Jurisidiction	Reve	Needs	Tota	Pavement Need	Tot	al Non-Pavement Need	То	tal Capital Needs	Re	maining Pavement Needs		Remaining Non- Pavement Needs	1	otal Remaining Capital Needs
County of Napa	. \$	189,776,619	<u> </u>	289,474,089	\$	89,277,305	\$	378,751,394	\$	144,430,626	Ś	44,544,149	<	188,974,775
American Canyon	\$	33,705,084	\$	54,624,171	\$	33,317,893	\$	87,942,063	\$	33,688,657	<u> </u>	20,548,322	ć	54,236,980
Callstoga	\$	4,354,113	\$	23,216,827	\$	10,627,054	\$	33,843,881	Ś	20,229,915	<u> </u>	9,259,853	ė	
Napa	\$	152,602,305	\$	205,342,505	\$	155,924,809	Ś	361,267,314	Ś	118,604,131	<u> </u>	90,060,879	6	29,489,769
5t Helena	\$	2,408,614	\$	32,732,176	\$	11,893,593	\$	44,625,769	<u> </u>	30,965,502	÷		3	208,665,009
Yountville*	\$	15,280,035	Ś	8,834,539	Ś	6,445,496		15,280,035	<u> </u>	30,363,302	2	11,251,653	\$	42,217,155
COUNTY TOTAL	\$	398,126,769	÷	614,224,306	è		, -		4	0	\$	0	\$	0
		,-20,703	<u> </u>	VAT, ZZ4, 300	Υ	307,486,151	÷.	921,710,458	->	347,918,832	\$	175,664,857	\$	523,583,689

	Revenues for Capital	Davison and Manda				Remaining Non-	Total Remaining
Jurisidiction	Needs	Pavement Needs	Non- Pavement Needs	Total Capital Needs	Remaining Pavement Needs		
City and County of San Francisco	\$ 2,228,002,930	\$ 1,649,771,805	\$ 1,694,183,976	\$ 3,343,955,781	\$ 550,565,758	\$ 565,387,093	Capital Needs
				,,,	7 330,303,738	\$ 305,587,095	\$ 1,115,952,851

Local Streets and Roads (LSR) Expenditures

	-		32		
	FY 10	FY 11	FY 12 (projected)	FY 12 1/2 cent generation @ 90% LSR	Distribution based on Eormula*
City of Napa	\$4,793,399.00	\$6,997,044.00	\$6,705,831.00	\$4	42%
City of American Canyon	\$1,248,066.00	\$1,065,000.00	\$744,090.00		%2
County of Napa	\$15,466,653.00	\$16,071,369.00	\$16,955,513.00	\$4 507 828 00	44%
Town of Yountville	\$296,985.00	\$46,920.00			1%
City of Calistoga	\$334,700.00	\$298,910.00	\$315,255.00		%0
City of St. Helena	Unk	Unk	Unk		4%
		The second name of the second na			

\$10,245,063.00

Notes:

*Formula based on population, loan miles, sales tax generation, and street condition

\$1,138,341 (annually in FY 12 dollars) for safe routes to schols, safe routes to transit, bicycle/pedistrian projects, senior transit pass buydown and administrative costs

Administrative cost estimated at .78% (\$88,800) for 1 FTE to administer program

TOTAL

COUNTY OF NAPA FLOOD SALES TAX



